

# COOPERATIVE PERSPECTIVE on CURRENT MARKETS and COMPETITION

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1/24/05

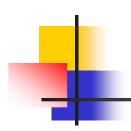


- Consumer-Owned
- Consumer-Controlled
- Not-For-Profit Operation
- Private Corporations
- Goal: meet members', local economy's need for long-term, reliable, stable, affordable electricity



### **ELECTRIC COOPERATIVES**

- Provide retail electric service in all/parts of 84% of U.S. counties, 47 states
- Own 46% of distribution lines in U.S.
- Self generate 45,000 MWs
- Purchase 60,000 MWs
- Strongly supported wholesale competition based on open access transmission



## OUR PERSPECTIVE IS DIFFERENT:

....its <u>not</u> based on theology or bottom line concerns, but on expected benefits to our consumer-owners, the local economy

#### TROUBLING CURRENT MARKET

- Summer 05 up 150-180%, winter 05 up 35% (per FERC)
- Congestion, RTO costs continue up
- Gas forwards hit \$15.67, strips @ \$11
- NE forwards hit \$203/MWHr, 11/05
- Dark spreads \$80-120/MWHr
- IPPs #s down, investment banks up
- Retail caps coming off, 20-40% incr.
- Gas generation not fully "on"



- Lack of planning and construction of transmission needed for competition
- No available long-term transmission service at predictable rates for new infrastructure, long-term contracts
- Post-PUHCA merger mania, consolidation
- Customer, utility complaints result in creative "studies" showing Sagan-like savings to consumers

#### WHY IS THIS HAPPENING:



- Structural problems in current wholesale market, including
- Lack of sufficient transmission for robust competition, market power mitigation
- Substantially increased natural gas prices, driven in part by deregulation





- RTO/FERC over-focus on S-T theoretical economic efficiencies to detriment of natural L-T industry
- Market clearing vs. as bid prices in too large balancing markets
- LMPs and S-T FTRs vs. long-term transmission service at stable rates for new investment, contracts
- Proposed costly patches (ICAP, etc)



- Insufficient regional efforts to plan, build transmission for long term reliability <u>and</u> economy for LSEs
- LMP has not, will not get transmission built, but has raised prices to consumers, stopped infrastructure
- Additional transmission incentives inappropriate, won't work, not required
- Default Participant Funding, LMP will re-Balkanize grid, but @ higher prices

#### **Bottom Line**

- Wholesale markets won't work w/o robust, equitable, independently operated <u>regional</u> transmission systems
- FERC's concept of theoretical S-T economic efficiency must not be placed above welfare of consumers, economy
- FERC's theoretical three-legged "stool" has a short leg, demand response
- FERC should narrow, refocus to create market foundation, protect consumers

#### The Cooperative Approach

- Plan regional transmission for long-term reliability and economy needs of LSEs
  - Provide certainty for regionally-planned LSE transmission needs via "rolled-in" cost recovery; most outside region needs "Participant Funded"
  - Hold RTO's accountable for resolving longterm bottlenecks and providing long term transmission service needed for L-T contracts, infrastructure development
  - Market Power mitigation





• ...exercise the authority of the Commission under this Act in a manner that facilitates the planning and expansion of transmission facilities to meet the reasonable needs of load serving entities, and enables loadserving entities to secure firm transmission rights (or equivalent tradable or financial rights) on a long-term basis for long-term power supply arrangements made, or planned, to meet such needs.

FPA 217 (b) (4)





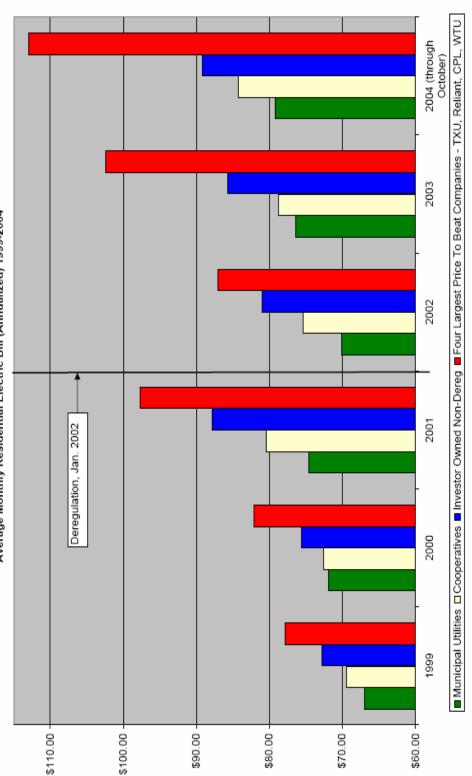
- Claim savings from regulatory rate caps
- Extend "cap savings" into future despite caps ending and rates increasing
- Claim capital cost savings from building cheaper gas units, but end calculation before post-2003 gas run-up, hiding impact of Day 2 dark spreads, MCP





- Claim savings from financial losses, bankruptcies of IPPs, ignoring sector can't "keep losing" to provide benefits
- Ignore potential consumer impact of costs of new patches such as ICAP, LICAP
- Claim savings measured from administratively set price to beat

The Price To Beat Is Broken
Average Monthly Residential Electric Bill (Annualized) 1999-2004



Consumers Union (11/16/2004) Source: PUC Monthly Retail Electric Service Bill Comparison, PUC Monthly Residential and Commercial Electric Bill Information for Areas Not Open to Competition for Residential Electric Service. Both available at http://www.puc.state.tx.us/electric/rates/index.cfm. Over 4 million residential and small business electric customers pay the price to beat rate.

#### SOME FINAL THOUGHTS

- Listen to consumers, industrials......
- Listen to Wall Street talking......
- Listen to the investment advisors......
- Listen closely to Skilling's words......
- Fool me once......
- Electricity is our economic lifeblood......
- Not a "Grand Experiment" in economics.....
- Better to be approximately right than absolutely wrong